STATE OF ARIZONA FILED

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DEPT OF INSURANCE
BY

STATE OF ARIZONA

DEPARTMENT OF INSURANCE

In the Matter of:

DANIEL LEE HENRY

No. 07A-064-INS

NOTICE OF DECLINATOIN TO REVIEW RECOMMENDED DECISION

Petitioner.

On May 16, 2007, the Office of Administrative Hearings, through Administrative Law Judge ("ALJ") Daniel G. Martin, issued an Administrative Law Judge Decision ("Recommended Decision"), received by the Director of the Department of Insurance ("Director") on May 21, 2007. The Director declines to review the Recommended Decision. A.R.S. § 41-1092.08(B). The Director does not accept, reject or modify the Recommended Decision, therefore, the Office of Administrative Hearings shall certify the Recommended Decision as the final decision. A.R.S. § 41-1092.08(D). The certification of the Recommended Decision shall include the applicable Notification of Rights regarding the aggrieved party's right to request a rehearing or file an appeal with the Superior Court. A copy of this Notice shall be placed in the Department's permanent records and a copy of the Recommended Decision, together with this Notice, provided to the Petitioner.

NOTIFICATION OF RIGHTS

Pursuant to Arizona Revised Statutes ("A.R.S.") § 41-1092.09, Petitioner may request a rehearing with respect to this order by filling a written motion with the Director of the Department of Insurance within 30 days of the date of this Order, setting forth the basis for relief under A.A.C. R20-6-114(B). Pursuant to A.R.S. § 41-1092.09, it is not necessary to request a rehearing before filing an appeal to Superior Court.

1	Petitioner may appeal the final decision of the Director to the Superior Court of
2	Maricopa County for judicial review pursuant to A.R.S. § 20-166. A party filing an appeal
3	must notify the Office of Administrative Hearings of the appeal within ten days after filing
4	the complaint commencing the appeal, pursuant to A.R.S. § 12-904(B).
5	DATED this 23 day of May, 2007.
6	Mta alla
7	CHRISTINA URIAS, Director Arizona Department of Insurance
9	Anzona Department of insurance
10	COPY of the foregoing mailed this24th day of May, 2007 to:
11	Mary Kosinski, Executive Assistant for Regulatory Affairs
12	Catherine O'Neil, Consumer Legal Affairs Officer Steve Fromholtz, Licensing Director
13	Arizona Department of Insurance 2910 North 44th Street, Suite 210 Phoenix, Arizona 85018
14	
15	Jennifer Boucek Assistant Attorney General
16	1275 West Washington Street Phoenix, Arizona 85007-2926
17	Daniel Lee Henry c/o Liberty Mutual Insurance Company
18	14415 S. 50 th Street, #150 Phoenix, AZ 85044
19	Petitioner
20	Daniel Lee Henry 2225 W. Ross Ave.
21	Phoenix, AZ 85027 Petitioner
22	Office of Administrative Hearings
23	1400 West Washington, Suite 101 Phoenix, Arizona 85007
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IN THE OFFICE OF ADMINISTRATIVE HEARINGS

In the Matter of:

No. 07A-064-INS

DANIEL LEE HENRY,

ADMINISTRATIVE LAW JUDGE DECISION

Petitioner.

HEARING: May 3, 2007

<u>APPEARANCES</u>: Petitioner Daniel Lee Henry appeared on his own behalf. Assistant Attorney General Jennifer Boucek represented the Arizona Department of Insurance.

ADMINISTRATIVE LAW JUDGE: Daniel G. Martin

Daniel Lee Henry appealed the Arizona Department of Insurance's decision to deny his application for an insurance producer's license. Based on the evidence of record, the Administrative Law Judge makes the following Findings of Fact, Conclusions of Law and Order:

FINDINGS OF FACT

- 1. On January 8, 2007, the Arizona Department of Insurance (the "Department") received an application for an individual property and casualty producer's license (Form L-169) from Petitioner Daniel Lee Henry ("Mr. Henry"). See Exhibit 1.
- 2. Section VII of the application asks: "Have you EVER been convicted of a felony?". Mr. Henry answered this question in the affirmative, and disclosed to the Department that he had been convicted in 1999 in Maricopa County Superior Court of Possession of Burglary Tools, a class 6 Designated Felony.
- 3. Mr. Henry further disclosed to the Department that he had been convicted of misdemeanor DUI in 2000, of misdemeanor driving on a suspended license in 2001, and of misdemeanor driving on a suspended license in 2003.
- 4. After completing its review of Mr. Henry's application, including his criminal convictions, the Department concluded that Mr. Henry did not meet the qualifications for licensure as an insurance producer and that his application should be

Office of Administrative Hearings 1400 West Washington, Suite 101 Phoenix, Arizona 85007 (602) 542-9826

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denied under A.R.S. § 20-295(A)(6). The Department so notified Mr. Henry by letter dated February 8, 2007. See Exhibit 3.

- 5. Mr. Henry appealed the Department's decision to deny his application, and this matter was referred for hearing to the Office of Administrative Hearings, an independent state agency.
- 6. On March 26, 2007, the Department issued a Notice of Hearing, pursuant to which the Department alleged that Mr. Henry had been convicted of a felony, in violation of A.R.S. § 20-295(A)(6), and that grounds therefore existed to deny Mr. Henry's application.
- 7. In accordance with the aforementioned Notice of Hearing, the Administrative Law Judge convened the hearing in this matter on May 3, 2007 at 9:00 a.m.
- 8. Mr. Henry appeared on his own behalf at hearing; Assistant Attorney General Jennifer Boucek represented the Department.
- 9. The evidence with respect to Mr. Henry's felony conviction demonstrated the following:
 - a. On March 24, 1999, Phoenix Police responded to a burglary call and observed Mr. Henry and an accomplice exiting the window of a residence. Mr. Henry admitted to his involvement in the burglary. See Exhibits 2 and 6.
 - b. Although he was only 16 years old at the time, Mr. Henry was tried as an adult based on several previous contacts with the juvenile justice system, the results of which were deemed not to have deterred Mr. Henry from engaging in further criminal conduct.
 - c. On June 3, 1999, Mr. Henry pleaded guilty in Maricopa County Superior Court to one count of Possession of Burglary Tools, a class 6 Designated Felony in violation of A.R.S. §§ 13-501, 13-1505, 13-1501, 13-701, 13-702, and 13-801. See Exhibit 5.
 - d. At the sentencing hearing on July 12, 1999, the Court suspended sentence and placed Mr. Henry on probation for a period of two years. See

- Exhibit 7. As conditions of probation, the Court ordered that Mr. Henry (i) complete 50 hours of community service, (ii) pay a fine in the amount of \$750.00, (iii) pay restitution in the amount of \$170.00, and (iv) pay court fees and probation costs.
- e. Upon his release from probation in or about July 2001, Mr. Henry still owed \$1,115.00 to the State of Arizona in unpaid fines and probation service fees. In consequence of this debt, the Court issued a Criminal Restitution Order. See Exhibit 8. Mr. Henry paid the outstanding balance on January 5, 2007, three days prior to the submission of his application to the Department.
- 10. At hearing, Mr. Henry did not contest the fact of his felony conviction, nor the Department's decision to deny his application (Mr. Henry stated that he would have done the same). Mr. Henry requested, however, that consideration be given to his age (16) at the time the events that gave rise to his conviction occurred, and to the time that since has passed. Mr. Henry apologized for his behavior, and stated that he has learned his lesson and wishes to move on with his life.
- 11. Steven Fromholtz, the Department's producer licensing administrator, testified to the particular concerns that the Department assigns to felony convictions involving theft, given the fact that persons who are granted producer licenses stand in a fiduciary capacity to their clients and handle client property. Mr. Fromholtz further testified to the Department's concern in the case of Mr. Henry's application that Mr. Henry's multiple misdemeanor convictions following his felony conviction evinced a pattern of disregard for the law and the legal process.

CONCLUSIONS OF LAW

- 1. In this proceeding, Mr. Henry bears the burden to prove, by a preponderance of the evidence, that the Department's denial of his application for an insurance producer's license should be reversed. See A.R.S. § 41-1092.07(G) and Arizona Administrative Code R2-19-119.
- 2. A preponderance of the evidence is "such proof as convinces the trier of fact that the contention is more probably true than not." Morris K. Udall, ARIZONA LAW OF EVIDENCE § 5 (1960).

- 3. In this case, the Department alleged that Mr. Henry had violated A.R.S. § 20-295(A)(6). This provision states:
 - A. The director may deny, suspend for not more than twelve months, revoke or refuse to renew an insurance producer's license or may impose a civil penalty in accordance with subsection F of this section or any combination of actions for any one or more of the following causes:

6. Having been convicted of a felony.

- 4. Mr. Henry did not dispute his conviction, nor his violation of A.R.S. § 20-295(A)(6). The Administrative Law Judge concludes, therefore, that grounds exist to support the Department's denial of Mr. Henry's application.
- 5. The Administrative Law Judge has considered Mr. Henry's request that consideration be given to his age at the time he was involved in the burglary that gave rise to his felony conviction. The Administrative Law Judge finds Mr. Henry's youth to be a mitigating circumstance; however, Mr. Henry's age at the time he committed the crime is not sufficient to warrant reversal of the Department's decision, particularly when viewed in light of Mr. Henry's subsequent misdemeanor convictions and his failure to have paid his outstanding court costs until three days prior to submitting his application.
- 6. In view of the foregoing, and in light of Mr. Henry's demonstrated violation of A.R.S. § 20-295(A)(6), the Department's decision to deny Mr. Henry's application for an insurance producer's license should be affirmed.

<u>ORDER</u>

The Department's decision to deny Mr. Henry's January 8, 2007 application for an insurance producer's license is affirmed.

Done this day, May 16, 2007.

Daniel G. Martin

Administrative Law Judge

Christina Urias, Director Department of Insurance 2910 N. 44th Street, Suite 210 Phoenix, AZ 85018

By Chris Fishleden

IN THE OFFICE OF ADMINISTRATIVE HEARINGS

JUN 2 7 2007

DIRECTOR'S OFFICE

STATE OF ARIZONA

In the Matter of:

DANIEL LEE HENRY,

Petitioner.

No. 07A-064-INS

CERTIFICATION OF DECISION OF ADMINISTRATIVE LAW JUDGE

I have reviewed the records of the Office and as co-custodian of such records have determined:

- 1. On May 18, 2007, the Administrative Law Judge Decision in the above entitled matter was transmitted to the Department of Insurance by mail.
- Pursuant to A.R.S. § 41-1092.08 and A.R.S. § 1-243, the Department of Insurance may accept, reject or modify the Administrative Law Judge Decision, as evidenced by receipt of such action by the Office of Administrative Hearings, on or before June 22, 2007.
- 3. No action by the Department of Insurance was received by the Office of Administrative Hearings as of June 22, 2007. On May 25, 2007, a "Notice of Declination to Review Recommended Decision" was received by the Office of Administrative Hearings.

Therefore, pursuant to A.R.S. § 41-1092.08(D), the attached Administrative Law Judge Decision is certified as the final administrative decision of the Department of Insurance.

Office of Administrative Hearings 1400 West Washington, Suite 101 Phoenix, Arizona 85007 (602) 542-9826

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You have the right to request a rehearing from the Department of Insurance pursuant to A.R.S. § 41-1092.09(A). In addition, you have the right to appeal your action to the Superior Court, pursuant to A.R.S. § 41-1092.08(H), although you may be required to seek a rehearing from the Department of Insurance before you appeal (*see* A.R.S. § 41-1092.09(B)). Your further rights will be lost if you do not act in a timely manner. You may wish to review these sections as quickly as possible after receipt of this notice. They may be found at your local library or on the internet at http://www.azleg.state.az.us/ArizonaRevisedStatutes.asp.

Done this day, June 25, 2007.

Cliff J. Vanell Director

Original transmitted by mail this 40 day of June, 2007 to:

Christina Urias, Director Department of Insurance 2910 North 44th Street, Ste. 210 Phoenix, AZ 85018

Daniel Lee Henry c/o Liberty Mutual Insurance Company 14415 S. 50th Street, #150 Phoenix, AZ 85044

Daniel Lee Henry 2225 W. Ross Avenue Phoenix, AZ 85027